Message Text

CONFIDENTIAL

PAGE 01 VALLET 01885 230659Z ACTION EUR-12

R 230642Z JUN 78

FM AMEMBASSY VALLETTA

TO SECSTATE WASHDC 8271

INFO AMEMBASSY BONN

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AMEMBASSY TRIPOLI

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CINCUSAFE LINDSEY AS GER

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CINCUSAFE LINDSEY FOR INCF CINCUSAFE RAMSTEIN FOR INO

E.O. 11652: GDS

TAGS: EAIR, EWWT, PEPR, MT, UR

SUBJECT: RESULTS OF RUSSIAN DELEGATION DISCUSSIONS WITH

- GOM INCONCLUSIVE

REFS: A) VALLETTA 1635 (DTG 061151Z JUN 78) (NOTAL)

- B) VALLETTA 1436 (DTG 251113Z MAY 78) (NOTAL)

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PAGE 02 VALLET 01885 230659Z

1. ACCORDING TO A HIGHLY RELIABLE SOURCE WHO IS CLOSE TO PRIME MINISTER MINTOFF, THE DISCUSSIONS HELD BY MINTOFF WITH THE RUSSIAN DELEGATION WHICH VISITED MALTA (SEE REF A) DURING THE FIRST WEEK IN JUNE ENDED ON AN INCONCLUSIVE NOTE. MINTOFF, AT THE OUTSET OF THE TALKS, STRESSED TO THE RUSSIANS THAT UNDER NO CIRCUMSTANCES

WOULD HE ALLOW SOVIET MILITARY VESSELS ACCESS TO THE MALTA DRYDOCKS. HE EMPHASIZED THE IMPORTANCE OF USSR ACCEPTANCE OF THIS POINT AND CALLED IT A SINE QUA NON FOR DEVELOPING A SATISFACTORY ECONOMIC AND COMMERCIAL RELATIONSHIP BETWEEN MALTA AND THE SOVIET UNION. MINTOFF THEN OUTLINED MALTA'S VIEWS ON HOW COMMERCIAL RELATIONS BETWEEN THE TWO COUNTRIES SHOULD BE IMPROVED. HE ALSO MADE IT CLEAR THAT SIGNING ANY FORMAL TRADE OR OTHER (I.E. AVIATION AND MARITIME) AGREEMENTS AND THE OPENING OF ANY OFFICES STAFFED WITH SOVIET PERSONNEL, WHETHER RELATED TO AEROFLOT AND SOVINFLOT ACTIVITIES IN MALTA OR A TRADE MISSION, WOULD BE DEPENDENT UPON SATISFACTORY PERFORMANCE ON THE PART OF THE SOVIETS IN MEETING MALTA'S EXPECTATIONS. AS THE RUSSIAN DELEGATION WAS APPARENTLY NOT IN A POSITION TO ACCEDE TO ALL OF MINTOFF'S DEMANDS NOTHING DEFINITIVE WAS AGREED TO AND THE DELEGATION RETURNED TO THE SOVIET UNION FOR FURTHER CONSIDERATION OF MALTA'S POSITION. NO FURTHER NEGOTIATIONS HAVE BEEN SCHEDULED.

2. WHILE THIS DELEGATION WAS IN MALTA, THOSE MEMBERS OF THE DELEGATION RESPONSIBLE FOR MARITIME AFFAIRS HELD TECHNICAL LEVEL DISCUSSIONS WITH SEA MALTA AND AGREED TO MEET ALL OF SEA MALTA'S CONDITIONS ON SUCH MATTERS AS ROUTING, SHIPPING RATES, ETC., IN RETURN FOR CONTINUED USE OF GRAND HARBOR. THE RUSSIANS PRESSED, IN THESE DISCONFIDENTIAL

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PAGE 03 VALLET 01885 230659Z

CUSSIONS, FOR A FORMAL MARITIME AGREEMENT TO BE SIGNED AND FOR A SOVINFLOT OFFICE TO BE OPENED, BUT AS NOTED ABOVE BOTH OF THESE REQUESTS WERE TURNED DOWN. SOVINFLOT SERVICE WILL, HOWEVER, CONTINUE UNDER THE TEMPORARY ARRANGEMENTS CURRENTLY IN FORCE.

- 3. WITH RESPECT TO AEROFLOT SERVICE TO MALTA, THE GOM ALSO REFUSED A SOVIET REQUEST TO SIGN A FORMAL AVIATION AGREEMENT; IMPLEMENTATION OF THE PREVIOUSLY AGREED TO TENTATIVE ARRANGEMENTS FOR AEROFLOT SERVICE TO MALTA (REF B) BEGINNING IN NOVEMBER IS NOW DEPENDENT UPON THE ACHIEVE. MENT OF A SATISFACTORY OVERALL TRADE AND COMMERCIAL RELATIONS AGREEMENT. IN ADDITION, TENTATIVE PLANS TO SEND A TECHNICAL TEAM FROM AEROFLOT TO MALTA TO DISCUSS VARIOUS TYPES OF TECHNICAL ASSISTANCE FOR AIR MALTA HAVE BEEN PUT ASIDE.
- 4. THERE HAS BEEN NO OFFICIAL COMMENT BY THE GOVERNMENT ON THE TRADE TALKS AND THE PRIME MINISTER, IN RESPONDING TO AN OPPOSITION QUESTION IN PARLIAMENT, SAID THAT A STATEMENT WOULD BE MADE AT THE APPROPRIATE TIME.

5. COMMENT: ACCORDING TO THIS SOURCE, MALTESE OFFICIALS ARE VERY SUSPICIOUS OF SOVIET MOTIVES AS THEY WERE TOO ACCOMMODATING IN MEETING TERMS THAT THE SOURCE ASSUMES TO BE CONTRARY TO THEIR COMMERCIAL INTERESTS IN THE AEROFLOT AND SOVINFLOT TALKS AND MUST THEREFORE HAVE SOME OTHER OBJECTIVES IN DEVELOPING TRADE RELATIONS WITH MALTA. PRESUMABLY MINTOFF IS AWARE OF THESE SUSPICIONS AND MAY WELL SHARE THEM, ESPECIALLY IN LIGHT OF HIS REPORTED CONCERN THAT A SOVIET PRESENCE IN MALTA COULD BE BEYOND THE CAPACITY OF HIS GOVERNMENT TO MONITOR AND CONTROL. LAINGEN

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